

Message Text

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ACTION EB-07

INFO OCT-01 NEA-10 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOTE-00 INR-07 NSAE-00 CIEP-01 FAA-00 IO-13 L-03 SS-15

PM-04 NSC-05 AID-05 IGA-02 SSO-00 NSCE-00 INRE-00

/075 W

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FM AMEMBASSY AMMAN

TO SECSTATE WASHDC IMMEDIATE 159

C O N F I D E N T I A L AMMAN 0217

DEPARTMENT PASS FAA

E.O. 11652: GDS

TAGS: EAIR, JO

SUBJECT: GOJ REQUEST FOR FAA ASSISTANCE

REF: AMMAN 183, STATE 5243, STATE 246091

1. AS PROMISED (PARA 2, AMMAN REFTEL) FORMAL GOJ REQUEST FOR ASSISTANCE OF FAA TEAM HAS BEEN DELIVERED TO EMBASSY INFORM OF LETTER FROM SHARIF GHAZI R NASSER, DIRECTOR GENERAL OF THE DEPARTMENT OF CIVIL AVIATION TO AMBASSADOR: FULL TEXT FOLLOWS:

FURTHER TO OUR MEETING OF MONDAY 10TH JANUARY 1977. THE GOVERNMENT OF THE UNITED STATES OF AMERICA IS OFFICIALLY REQUESTED TO KINDLY RENDER ASSISTANCE TO THE AERONAUTICAL AUTHORITIES OF JORDAN IN THE FORM OF PERSONNEL ON ASSIGNMENT FROM THE FEDERAL AVIATION ADMINISTRATION TO CARRY OUT A COMPLETE AND CRITICAL EVALUATION ON THE FOLLOWING SUBJECTS AND TO SUBMIT A DETAILED REPORT WITH RECOMMENDATIONS.

Q. A COMPLETE AND COMPREHENSIVE EVALUATION OF AIR CARRIERS
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AND GENERAL AVIATION GROUND AND FLIGHT OPERATIONS AS CONDUCTED IN THE HASHEMITE KINGDOM OF JORDAN.

W. A COMPLETE AND COMPREHENSIVE EVALUATION OF THE DEPARTMENT OF CIVIL AVIATION WITH INTENT TO UPGRADE FUNCTION AS VIABLE AUTONOMOUS AUTHORITY AND REGULATORY BODY.

3. TO FURNISH A COMPOSITE TEAM FOR A PERIOD OF 3 TO 5 YEARS TO ACT UNDER THE FULL AUTHORITY OF THE DEPARTMENT IN THEIR PARTICULAR FIELDS WITH AIM TO A) FOLLOW UP THE IMPLEMENTATION OF THE FIRST TEAM'S RECOMMENDATIONS; B) TRAINING SELECTED COUNTERPARTS; C) ASSIST IN THE SETTING UP OF POLICIES AND PROCEDURES.

4. REPORT ON THE OVERALL CIVIL AVIATION ACTIVITIES AND FUTURE PLANS

AIRLINES

ALIA, THE ROYAL JORDANIAN AIRLINES AND ITS SUBSIDIARIES.

IT IS DESIRED TO IDENTIFY PROBLEMS, WEAKNESSES OR DEFICIENCIES IN THE FOLLOWING:

- (A) TECHNICAL ORGANIZATIONS, GROUND AND FLIGHT
- (B) HANGER AND SHOP FACILITIES
- (C) MATERIAL SECTIONS
- (D) RECORD SECTION
- (E) GROUND SUPPORT EQUIPMENT SECTION
- (F) DISPATCH
- (G) TRAINING SECTIONS
- (H) INDUSTRIAL SAFETY PROVISIONS

IT IS ALSO DESIRED THAT A REVIEW OF WRITTEN POLICIES AND PROCEDURES BE UNDERTAKEN TO ESTABLISH RESPONSIBILITIES AND RELATIONSHIPS.

CIVIL AVIATION

IN CONJUNCTION WITH THE ANALYSIS OF OUR AIR CARRIER AND GENERAL AVIATION POSITION IT IS FURTHER REQUESTED THAT AN CONFIDENTIAL

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EVALUATION OF THE DEPARTMENT OF CIVIL AVIATION BE CARRIED OUT TO DETERMINE AREAS REQUIRING RESTRUCTURING. THIS WILL INCLUDE BUT NOT BE LIMITED TO THE DEPARTMENTS FORMING THE WHOLE OF CIVIL AVIATION.

- (A) AIR NAVIGATION
- (B) ADMINISTRATION
- (C) ACCIDENT INVESTIGATION
- (D) OPERATIONS AND FLIGHT SAFETY
- (E) LICENSING
- (F) AIRWORTHINESS
- (G) COMMUNICATIONS
- (H) AIRPORTS

IT IS UNDERSTOOD THAT WE HAVE TO ACCEPT TO BEAR THE COST OF THE TEAM FOR THE ABOVE MENTIONED SERVICES UPON RECEIPT OF AN OFFICIAL INVOICE. I WOULD LIKE TO POINT OUT THAT THE TEAM LEADER SHOULD BE AN EXPERIENCED PERSON WITH ALL AROUND KNOWLEDGE IN THE FIELD OF AVIATION. AS YOU WELL KNOW HIS MAJESTY THE KING'S PERSONAL INTEREST IN THIS MATTER, PROMPTS ME TO REQUEST THAT YOUR EXCELLENCY INSISTS

ON PROVIDING US WITH THE HIGHEST SPECIALIZED EXPERTS IN THE FIELDS MENTIONED ABOVE AND PLACE THE UTMOST PRIORITY IN PUTTING A TEAM TOGETHER TO ARRIVE HERE AS SOON AS POSSIBLE. END TEXT.

2. IN VIEW OF COMPREHENSIVE NATURE OF GOJ REQUEST AS QUOTED ABOVE AND URGENCY KING HUSSEIN APPROPRIATELY ATTACHES TO EARLY START OF FAA TEAM WORK, WE WONDER IF GENEROUS OFFER OF VISIT OF FAA ACTING DEPUTY ADMINISTRATOR COCHRAN IS NECESSARY BEFORE SELECTION OF ASSISTANCE TEAM AND ITS TRAVEL TO JORDAN. AS POSSIBLE ALTERNATIVE ALLOWING PROJECT TO COMMENCE AS SOON AS POSSIBLE, PERHAPS TEAM LEADER COULD ARRIVE IN ADVANCE OF HIS COLLEAGUES TO FURTHER DEFINE SCOPE OF WORK AS NECESSARY. HAVING CONSIDERED CONTENT OF SHARIF GHAZI'S LETTER TO AMBASSADOR, IF FAA STILL BELIEVES PRIOR VISIT OF COCHRAN REQUIRED, REQUEST WE BE ADVISED ASAP.
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3. EMBASSY AND GOJ FULLY UNDERSTAND THAT GOJ WILL ACQUIRE FAA ASSISTANCE ON REIMBURSABLE BASIS. UNTIL NOW WE HAVE USED COSTS CITED IN STATE 246091 AS ROUGH GUIDE. TO EXTENT POSSIBLE AT THIS TIME, WE WOULD VERY MUCH APPRECIATE BEING ADVISED OF ESTIMATED REIMBURSABLE COSTS CONNECTED WITH FAA ASSISTANCE TEAM. ALTHOUGH KING ATTACHES HIGH IMPORTANCE TO OBTAINING FAA TECHNICAL ASSISTANCE, WHICH WE AGREE APPEARS URGENTLY NEEDED, JORDAN IS NONETHELESS POOR COUNTRY AND AUTHORITIES WILL NEED EARLY APPRAISAL OF COSTS IN ORDER TO IDENTIFY AND ALLOCATE FUNDS.

4. FOLLOW-ON TEAM FOR 3-5 YEARS (PARA 3 OF SHARIF GHAZI LETTER) WOULD PROBABLY BE CONSIDERED BY GOJ AS SEPARATE ITEM FOR WHICH THEY MIGHT REQUEST AID FUNDING, ACCORDING TO CONVERSATIONS WE HAVE HAD HERE. WE THUS SUGGEST THAT ANY POSITIVE RESPONSE TO THAT PORTION OF REQUEST BE DELAYED UNTIL FAA TEAM HAS CHANCE TO REVIEW SITUATION ON GROUND.

5. GOJ AVIATION AUTHORITIES AGAIN STRESSED TO US THEIR DESIRE FOR FULLY QUALIFIED TEAM IN ALL FIELDS OF CIVIL AVIATION, ABLE TO ACT IMPARTIALLY AND TO WORK IN MANNER WHICH WILL ALLOW IT TO MAKE THOROUGHLY CANDID REPORT PERSONALLY TO KING.
PICKERING

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